Workshop on Trade Capacity Building and the U.S.-CAFTA



Benefiting from the FTA

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Benefiting from the FTA— Improved market access matters

- It will help consumers through lower prices and wider choices
- It will lower producers' costs for intermediate goods
- But it will not dramatically help exports—it is no panacea for a sluggish export sector
- Moreover, many access problems will remain, such as SPS and technical standards



BUT... sound domestic policies and institutions are critical

Key factors

- Overall economic policies (inflation, exchange rate, fiscal discipline)
- Regulatory transparency and favorable climate for private investment (domestic and foreign)
- Institutional infrastructure
 - Financial sector depth and strength
 - Quality and cost of telecoms and electricity
 - Quality, costs, and predictability of ports, customs, and transportation



Domestic policies and institutions

Some caveats

- Payoff from policy/institutional improvements is not always high
- Great improvements in LAC since 1980 in macro policy and institutional infrastructure (e.g., privatization of power and telcoms) has been less than expected
 - Growth performance disappointing
 - Much of region failed to develop new export capabilities



Domestic policies and institutions (continued)

- Key initial policy areas
 - Consistent commitment to world economy
 - Stable, favorable real exchange rate for exports
 - Exporter access to inputs at world prices
 - Attraction of FDI
- Other policy actions/institutional improvements can come gradually with progress (e.g., customs reform, financial sector, privatization)



Domestic policies and institutions (continued)

- Key to policy success is to focus on critical areas, not to do everything
- Success breeds success
 - Export success can help push policies in right direction



Domestic policies and institutions—Country cases

Both Costa Rica and Mauritius

- Increased exports 25-fold between 1970 and 2000, producing rapid GDP growth
- Initially used EPZs
- Found that initial successes made later progress easier
- Made steady improvements in institutional environment over time
- Used sophisticated means to attract foreign investment
 - Investment promotion agency independent of government
 - High-quality staffing promotion agency



Support for exports

- Success depends on
 - Changing people's outlooks
 - Day-by-day progress on institutions
 - Country-specific diagnoses and actions
 - Supporting private sector and NGOs



Support for exports (continued)

- USAID can make a difference
 - USAID is potentially more effective than other donors in providing TCB for exporting
 - Revisions to PD-20 will permit broader scope of activities
 - Key capabilities are in-country capacity, flexibility, and capacity to support nongovernment institutions with grants



Support for exports (continued)

- Key issues in exports by domestic firms
 - Market research and official export promotion
 - Services for exporters
 - Quality, productivity programs
 - Role for SMEs



Export lessons

- Market research and export promotion
 - Key market information from outside firm comes from standardized, basic information
 - Deeper market research done inside firm
 - Official export promotion agencies seldom meet exporter needs (irrelevant, unfocused, untimely)
 - Exporter associations, sector groups more effective
 - Buyers also key source, and sometimes suppliers



Export lessons (continued)

- Services for exporters
 - Export financing typically not key constraint (although availability of credit may be)
 - Development of support services is linked to volume of exports
 - Donors, exporter associations can stimulate development of export services sector



Export lessons (continued)

- Quality and productivity programs
 - Role of buyers is critical; buyers can identify/solve most entry issues (SPS)
 - Industry associations need to play role in upgrading technology, quality
 - Donor funding of firm-level technical assistance, on 50/50 basis, sometimes very effective



Clusters are important outcome of success;
unproven as vehicle for achieving success

Export lessons (continued)

Role of SMEs

- Initial benefits to most SMEs will be indirect, as suppliers to exporting firms
- Initial successes of larger firms can be copied later by entrepreneurial SMEs



Attracting FDI

- FDI is critical to success of export push, as well as broader growth and development objectives, because it brings
 - Better technology
 - Knowledge of markets
 - Capacity to overcome bottlenecks
 - Myriad opportunities for learning and emulation



Key FDI issues

- Domestic business climate
- Access to local/regional markets
- Regulatory transparency
- One-stop investor support
- Strategy and targeting
- Relative production/shipment costs



FDI lessons

- Regulatory transparency
 - Long-term project—a decade or more
 - Quality of judicial system key, but use of international arbitration can help
 - Simplification of procedures, government use of Internet can build confidence



FDI lessons (continued)

One-stop investor support

- Not a panacea; problem is not just multiplicity of agencies, but multiplicity of requirements
- Investor road maps can identify issues
- Broad societal agreement on importance of FDI is critical to sustainability



FDI lessons (continued)

FDI strategy and targeting

- Countries need strategy, not just promotion
- Promotion is most important for first firms in a business sector; later firms will come on their own
- Offices abroad have high payoff, with right incentives
- Government investment promotion usually weak or ineffective



Donor-supported NGOs most effective tool

Attracting FDI—Summing up

- Components of successful approaches have involved
 - Promotion of FDI
 - Support for NGO exporter associations
 - Sector-level technical assistance
 - Promotion of buyer linkages
 - 50/50 grants for export experimentation

